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13 July 1967



UNITED STATES INTELLIGENCE BOARD

MEMORANDUM FOR THE UNITED STATES INTELLIGENCE BOARD

SUBJECT: Draft Minutes of the 13 July Intelligence Board Meeting

The attached draft minutes of the 13 July Intelligence Board meeting will be considered at the next regular Board meeting.

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Executive Secretary

Attachment

GROUP 1
Excluded from automatic
downgrading and
declassification

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13 July 1967

UNITED STATES INTELLIGENCE BOARD

Minutes of
Four-hundred-eighty-first Meeting
United States Intelligence Board
USIB Conference Room
Central Intelligence Agency, at 1030 hours, 13 July 1967

Deputy Director of Central Intelligence
Vice Admiral Rufus Taylor
Presiding

MEMBERS PRESENT

Dr. R. J. Smith, acting for Deputy Director of Central Intelligence
Mr. Thomas L. Hughes, Director of Intelligence and Research,
Department of State
Lieutenant General Joseph F. Carroll, Director, Defense Intelligence
Agency
Lieutenant General Marshall S. Carter, Director, National Security
Agency
Dr. Charles H. Reichardt, acting for Atomic Energy Commission
representative to USIB
Mr. Sam Papich, acting for Federal Bureau of Investigation
representative to USIB

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1. Approval of Minutes
6 July Meeting
(USIB-M-480)

Approved as circulated.

2. Watch Report No. 881

Approved as amended.

3. Discussion of GMAIC
Recommendations on
International Conferences
(Ref.: USIB-D-10.8/4,
26 June 1967; USIB-D-10.8/3,
4 April)

Admiral Taylor commented that he had requested that this item be placed on the agenda, not because he had any particular objections to the GMAIC recommendations, but because he wished to hear the views of the other members on the subject. He added that the GMAIC was pretty well committed to the conferences scheduled for the remainder of 1967, but that the Board might want to express additional guidance to GMAIC for the 4-6 October Steering Panel meeting which will plan the programs of Working Party meetings for the next 12 months.

Dr. R. J. Smith noted that the Board recently had reviewed this general problem and had established new guidelines for the scheduling of international intelligence conferences. He said that he understood that GMAIC had used these guidelines in planning this program which appeared to him to be about right.

Colonel [REDACTED] said that the guidelines had been used, commented on the relative value of the meetings to the U. S. [REDACTED] and noted that several of the meetings had not been held for 18 to 24 months pending the receipt of enough new information to justify a new meeting.

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General Carroll said that he was prepared to approve the 1967 schedule without change. He questioned, however, whether the guidelines had been followed closely enough since the meeting schedule appeared to be about the same as in the past. He suggested that the members charge their representatives to apply the guidelines very closely in the Steering Panel meeting in October following the principle of not scheduling meetings until there was a clearly demonstrated need rather than scheduling and then attempting to postpone or cancel if the available new information did not justify the meeting. Later General Carroll questioned the necessity of having two Steering Panel meetings each year to plan a program of Working Party meetings.

Dr. R. J. Smith agreed with the need to cut down as much as possible on these meetings, but commented that the number of meetings had been cut down and that some that were scheduled had not been held for a long time.

Admiral Taylor commented that it was necessary to bear in mind in regard to the value of these conferences the degree to which we support combined planning with our Allies even if there is no substantive return.

The State Member indicated his general agreement with the comments of the DIA Member.

The Board then:

a. Concurred in the GMAIC schedule of International Intelligence Conferences for the remainder of calendar 1967 as recommended in USIB-D-10.8/4.

b. Agreed that GMAIC and all other USIB committees and sponsoring agencies involved in scheduling International Intelligence Conferences should adhere closely to the guidelines set down in USIB-D-10.8/3 and in this discussion.

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4. Reactions to a Certain
US Course of Action
(SNIE 10-1-67)

Admiral Taylor opened this discussion by noting that it should be made clear that the subject estimate does not attempt to assess the effectiveness of the system under consideration.

Mr. Stewart suggested several small changes, in which the members concurred, and noted that State and Army had dropped their reservations to the estimate.

In the course of the discussion which followed the Board considered the question of overseas distribution of this sensitive estimate to U.S. officials and agreed that it should be sharply limited.

Following the discussion the Board:

a. Approved SNIE 10-1-67 as amended.

b. Agreed that overseas distribution of the subject estimate would be made only to CINCPAC, MACV, and to the U.S. ambassadors and CIA Chiefs of Station in South Vietnam and Laos.

5. State Request to Release
NIE 13-5-67, "Economic
Outlook for Communist
China." to NATO
(Memorandum for Chairman,
USIB from State Member,
10 July; USIB-D-17.1/15,
10 June 1964)

In discussing this State request the members quickly reached a consensus that the subject matter of the estimate was not at issue and thus, the discussion thereupon centered on the question of the most appropriate method of sanitizing and releasing the substance of this estimate in a paper to meet State's needs without identifying it in any way with the USIB or with the intelligence community.

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Following the discussion the Board agreed that State could prepare a paper on this subject for use as requested by the State Member using the substance of NIE 13-5-67; this paper to be prepared and released so as to avoid any reference or suggestion either in the paper or in the manner of its release which would in any way relate it to either the USIB or the intelligence community.

6. DIA Request for a SNIE
on Soviet Objectives in
the Middle East

At this time Mr. Kent brought up the subject request for a SNIE, copies of which had been distributed to the members at the beginning of the meeting. He noted the very short 20 July deadline, but said that it could be met if required.

General Carroll said that, in addition to DoD, he understood that State and the White House also had an urgent requirement for an estimate on this subject.

In reply to a question raised by Mr. Hughes regarding the probable classification of the proposed SNIE, the Acting Chairman and Mr. Kent indicated that a sanitized version of the paper could probably be prepared, if necessary, in addition to the all-source version which would probably be too sensitive for some of the purposes for which this paper is intended.

Following brief additional discussion the Board agreed that the subject SNIE should be prepared in response to the DIA request for Board consideration on 20 July and that, if required, a sanitized version should also be prepared.

7. Request for SNIE on
Possible Chinese
Reactions to a US Decision
to Deploy a Thin ABM
System

In conjunction with the discussion of the above item Mr. Kent said that there also was a request from Mr. John Foster, DDR&E,

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for a SNIE with a 5 August deadline concerning possible Chinese reactions to a US decision to deploy a thin ABM system designed to counter a future Chinese Communist ICBM threat.

General Carroll said that he was aware of this request, that he had not yet seen it, but it was his understanding that Secretary McNamara was the actual originator of the request. He added that Colonel Edward Wynn would be in contact with BNE regarding this subject.

General Carter commented that it would be much better if requests such as this from DoD came through normal channels to the DCI via DIA. He expressed his concern over the increasing number of such requests and the potential problems involved. The DIA Member indicated his agreement with General Carter's comments, noting that one of his concerns was the increasing number of individual inquiries on the same subject to the various agencies of the intelligence community leading to multiple papers which appeared to differ, but which could and should be agreed intelligence community papers.

The Acting Chairman concurred in the comments by Generals Carter and Carroll and reiterated the need for requests of this nature to come to the DCI via the appropriate intelligence component of the agency concerned.

Following this discussion the Board agreed that a SNIE on this subject should be prepared, in response to Mr. Foster's request, for USIB consideration prior to 5 August 1967.

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8. Release of Top Secret/
Restricted Data Version,
NIE 11-2B-67, [REDACTED]
(BNE Memorandum for USIB,
27 June; USIB-M-479, Item
6.a., 29 June)

General Carroll informed the members that he had checked into 25X1C the matter which had resulted in his recommendation that the Board postpone action on the release of the subject estimate [REDACTED] (see

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reference minute) and that he now concurred in the release as recommended by the reference BNE memorandum.

Without further discussion the Board approved the preparation and release of a Top Secret/Restricted Data version, NIE 11-2B-67, [REDACTED] as proposed in the referenced BNE memorandum.

Executive Session

9. Discussion of DIA Proposal
for Establishment of USIB
Committee on Information
Handling
(USIB-D-39.1/2, 9 May 1967)

In his introduction of this item in executive session beginning at 1114, Admiral Taylor expressed the desire for a frank discussion of all aspects of General Carroll's proposal as circulated in the reference document. He noted that while the present charter had not contemplated all the tasks presently being attempted by CODIB, the committee has done quite well under the circumstances, but is not now constituted to do the total job described in General Carroll's memorandum. Admiral Taylor suggested that the terms of reference of a new committee should cover in general the activities mentioned in the DIA memorandum but should also be keyed to a first assignment of an examination of what actually can and should be done on a community basis in the information handling field. He further commented that the community was under pressure to give greatly increased emphasis to the information handling problem and that USIB members must be willing to give this problem increased attention. In addition a new committee in order to meet its obligations must enjoy full support from the USIB members, and have well-qualified personnel assigned on a full and part-time basis in the numbers required. Admiral Taylor then tabled a new draft DCID which had been prepared for the Director of Central Intelligence (DCI) by Mr. Bross and General [REDACTED] in consultation with Mr. [REDACTED]. Admiral Taylor then asked Board members for their views pending subsequent detailed study of the new draft.

The principal points brought out in the ensuing discussion are summarized below:

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General Carroll stated that he realized that the new draft was more in line with established patterns of a DCID than the draft he had suggested. While such a DCID might normally be adequate as guidance for a committee, he did not feel in this case that it contained enough detail to portray the impressive effort that would be necessary to come to grips with this total problem. He therefore would prefer a more detailed DCID containing more positive and specific instructions to the committee, particularly in such important areas as those related to research and development. Therefore in para. 3.f. of the new draft, he would substitute the wording "To promote interagency cooperation in information handling research and development requirements within the USIB community, and to advise the USIB accordingly". General Carroll further stated that he preferred to have the functions, including those of subcommittees, spelled out in some detail in this one document in order to portray, for all interested, the nature and extent of USIB's effort on the subject.

General Carter said he felt the pressure for action as did General Carroll. He further noted that there were so many people involved in this problem that he was uncertain as to just what the national policy was on the subject. He therefore favored a new committee if for no other reason than to clarify what is being done in all areas affecting the community's activities in this field. He believed however that a committee could not be expected to run information handling activities. General Carter later commented that a lot could be done bilaterally.

25X1A Mr. Bross observed that there is a long history to this problem and noted that, while the SCIPS report had generated a great deal of interest, the whole area of information handling was still rather "spongy". He said that he had started to make a survey on the subject but he had delayed this effort because of the establishment of the [REDACTED] Panel. He now felt however that it would be appropriate that such a survey be undertaken under the authority of the DCI. He therefore agreed that a USIB committee should study this problem and make recommendations to the Board. 25X1A Mr. Bross said that he had brought General [REDACTED] into the NIPE Staff to study this problem, and that he planned to propose him as chairman of the new committee. With reference to the proposed DCID, 25X1A Mr. Bross explained that General [REDACTED] would discuss with USIB members any proposals they had regarding the draft. Mr. Bross also expressed the view that he was reluctant to see terms of reference for any subcommittee spelled out in the DCID.

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Dr. R. J. Smith, Acting CIA Member, taking as a point of departure General Carroll's statement about the pressures on the community, said that the most important consideration should be what it is feasible to do on a community basis. He hoped that the new committee could focus on this problem, coming up with a set of recommendations, possibly including alternative proposals. USIB could then decide, on the basis of the committee's study, exactly what should be done.

Dr. Reichardt, Acting AEC Representative, noted that both draft DCIDs aim at a community effort; however, there are indications in some areas of a push towards a vast governmental structure in this field which would absorb intelligence functions. He therefore suggested that the community while concerning itself with the security problems inherent in the situation should not forget to look towards utilization of and compatibility with other information handling systems.

Mr. Papich, Acting FBI Representative, agreed that the DCID was a constructive effort and suggested that the specific needs of counter intelligence be considered during the redrafting.

In summing up the discussion, Admiral Taylor proposed and the Board agreed on the following actions:

a. Concurred that there was a need for a new committee on information handling which would supersede the Committee on Documentation.

b. Noted that General [REDACTED] of the NIPE Staff would consult with USIB Members to obtain their views with respect to a proposed DCID to establish such a committee, which could subsequently be submitted for approval by the Board.

Adjournment: 1140

[REDACTED]
Executive Secretary

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SECRETARY'S NOTES

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1. USIB-D-41.17/70 [REDACTED]
[REDACTED]
(Limited distribution through restricted channels)

On 11 July 1967, all USIB members had concurred in the COMOR recommendation in the attachment to subject paper. The DIA in concurring passed on an Air Force comment recommending that certain figures be rounded, in which COMOR concurred. The office of the Chairman, COMIREX has been informed of this USIB action and will make appropriate arrangements for rounding the figures as suggested by the Air Force. A record of Board action on this matter is contained in a Memorandum for Holders of USIB-D-41.17/70, dated 11 July 1967.

2. Non-Release to Foreign Governments of NIE II-67, "Soviet Military Research and Development"
(USIB-D-17.8/324, 3 July;
USIB-D-17.8/323, 14 June)

No member having requested reconsideration of the CIA objection to the release of subject estimate, no further Board action will be taken and NIE 11-67 will not be released to any foreign government.

3. Reports Noted by USIB

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- a. USIB-D-41.19/42 [REDACTED]
[REDACTED]
(Limited distribution through restricted channels)
- b. USIB-D-46.8/1 [REDACTED]
[REDACTED]
(Limited distribution through restricted channels)

In the absence of a request by a member, the subject reports will not be discussed at a meeting and have been recorded as having been noted by the board on the following dates: (a) 7 July, and (b) 12 July.

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